

118TH CONGRESS  
2D SESSION

**S.** \_\_\_\_\_

To establish certain duties for pharmacies to ensure provision of Food and Drug Administration-approved contraception, medication related to contraception, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

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Mr. BOOKER introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

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**A BILL**

To establish certain duties for pharmacies to ensure provision of Food and Drug Administration-approved contraception, medication related to contraception, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Access to Birth Control  
5 Act”.

6 **SEC. 2. FINDINGS.**

7 Congress finds as follows:

1           (1) Family planning is basic health care. Access  
2           to contraception helps people determine if and when  
3           to become pregnant. Contraception is also a corner-  
4           stone of reproductive autonomy and can help people  
5           fulfill their educational, professional, and social aspi-  
6           rations.

7           (2) As a result of the enactment of the Patient  
8           Protection and Affordable Care Act (Public Law  
9           111–148), approximately 151,600,000 individuals in  
10          the United States were enrolled in private health in-  
11          surance plans in the United States in 2020, includ-  
12          ing 58,000,000 women between the ages of 19 and  
13          64 who had coverage of contraceptive methods ap-  
14          proved, cleared, or authorized by the Food and Drug  
15          Administration without cost-sharing under such  
16          plans.

17          (3) The Patient Protection and Affordable Care  
18          Act saved women \$1,400,000,000 on birth control  
19          pills alone in 2013.

20          (4) According to the Centers for Disease Con-  
21          trol and Prevention, nearly  $\frac{2}{3}$  of women between the  
22          ages of 15 and 49 are currently using a contracep-  
23          tive method and among sexually active women who  
24          were not seeking pregnancy, nearly 9 in 10 have  
25          used contraception.

1           (5) Although the Centers for Disease Control  
2           and Prevention included family planning in its pub-  
3           lished list of the Ten Great Public Health Achieve-  
4           ments in the 20th Century, people in the United  
5           States face a myriad of barriers in accessing birth  
6           control, including cost, geography, immigration sta-  
7           tus, language access, discrimination, and stigma.  
8           These contraceptive barriers are rooted in systemic  
9           inequities, structural racism, and other forms of op-  
10          pression in our health care system and society.

11          (6) In 2019, approximately 2,293,000 preg-  
12          nancies, nearly 42 percent of all pregnancies, in the  
13          United States were unintended.

14          (7) Systemic racism and discrimination, as well  
15          as lack of access to comprehensive sex education, ex-  
16          acerbates severe health inequities and creates addi-  
17          tional barriers to accessing contraception; for exam-  
18          ple, due to high uninsured rates and barriers, His-  
19          panic women with low-incomes experience a signifi-  
20          cantly higher rate of unintended pregnancy (58 per-  
21          cent) compared to their White counterparts (33 per-  
22          cent). In a 2023 study exploring challenges access-  
23          ing contraceptive care among people who identified  
24          as Asian American, Native Hawaiian, or Pacific Is-  
25          lander, Black or African American, Indigenous, or

1 Latina/Latinx, 45 percent of respondents reported  
2 experiencing at least one challenge accessing contra-  
3 ception in the past year.

4 (8) In addition to preventing pregnancy, contra-  
5 ceptives are used for a range of medical purposes,  
6 such as treating abnormal uterine bleeding, irregular  
7 menstrual cycles, and endometriosis, as well as for  
8 people managing other chronic conditions, which are  
9 generally higher in communities of color due to sys-  
10 temic discrimination.

11 (9) The Food and Drug Administration has ap-  
12 proved, cleared, or authorized multiple emergency  
13 contraceptive methods as safe and effective in pre-  
14 venting unintended pregnancy and has approved  
15 over-the-counter access to some forms of emergency  
16 contraception for all individuals, regardless of age. If  
17 taken soon after unprotected sex or primary contra-  
18 ceptive failure, emergency contraception can signifi-  
19 cantly reduce a person's chance of unintended preg-  
20 nancy. Additionally, in 2023, the Food and Drug  
21 Administration approved the first over-the-counter  
22 daily birth control pill which will give people of all  
23 ages greater access to birth control options without  
24 a prescription.

1           (10) Contraception is a protected fundamental  
2           right in the United States and access to contracep-  
3           tion should not be impeded by one individual’s per-  
4           sonal beliefs. Providers, including pharmacists, play  
5           a key role in providing contraceptive services and  
6           important information about prescription and over-  
7           the-counter birth control options to people across the  
8           country. It is critical that contraceptive care is pro-  
9           vided to people of all ages in a supportive way that  
10          is culturally appropriate and delivered without stig-  
11          ma, bias, or delay.

12          (11) Reports of pharmacists refusing to fill pre-  
13          scriptions for contraceptives, including emergency  
14          contraceptives, or provide emergency contraception  
15          over-the-counter have surfaced in States across the  
16          Nation, including Alabama, Arizona, California, the  
17          District of Columbia, Georgia, Illinois, Louisiana,  
18          Massachusetts, Michigan, Minnesota, Missouri, Mon-  
19          tana, New Hampshire, New Mexico, New York,  
20          North Carolina, Ohio, Oklahoma, Oregon, Rhode Is-  
21          land, Tennessee, Texas, Washington, West Virginia,  
22          and Wisconsin.

23          (12) Since the Supreme Court decision in  
24          Dobbs v. Jackson Women’s Health Organization  
25          (142 S. Ct. 2228 (2022)), there have been increased

1 reports of people being denied birth control at phar-  
2 macies.

3 (13) In 2022, the Department of Health and  
4 Human Services issued guidance clarifying that re-  
5 fusing to dispense birth control can be sex discrimi-  
6 nation under section 1557 of the Patient Protection  
7 and Affordable Care Act (42 U.S.C. 18116).

8 **SEC. 3. DUTIES OF PHARMACIES TO ENSURE PROVISION OF**  
9 **CONTRACEPTION AND MEDICATION RE-**  
10 **LATED TO CONTRACEPTION.**

11 Part B of title II of the Public Health Service Act  
12 (42 U.S.C. 238 et seq.) is amended by adding at the end  
13 the following:

14 **“SEC. 249. DUTIES OF PHARMACIES TO ENSURE PROVISION**  
15 **OF CONTRACEPTION AND MEDICATION RE-**  
16 **LATED TO CONTRACEPTION.**

17 “(a) IN GENERAL.—Subject to subsection (c), a  
18 pharmacy that receives drugs or devices approved, cleared,  
19 or authorized the Food and Drug Administration in inter-  
20 state commerce shall maintain compliance with the fol-  
21 lowing:

22 “(1) If a customer requests a contraceptive or  
23 a medication related to a contraceptive that is in  
24 stock, the pharmacy shall ensure that the contracep-

1       tive or the medication related to a contraceptive is  
2       provided to the customer without delay.

3               “(2) If a customer requests a contraceptive or  
4       a medication related to a contraceptive that is not  
5       in stock and the pharmacy in the normal course of  
6       business stocks contraception or the medication re-  
7       lated to contraception, the pharmacy shall imme-  
8       diately inform the customer that the contraceptive or  
9       the medication related to a contraceptive is not in  
10      stock and without delay offer the customer the fol-  
11      lowing options:

12               “(A) If the customer prefers to obtain the  
13      contraceptive or the medication related to a  
14      contraceptive through a referral or transfer, the  
15      pharmacy shall—

16                       “(i) locate a pharmacy of the cus-  
17                       tomer’s choice or the closest pharmacy  
18                       confirmed to have the contraceptive or the  
19                       medication related to a contraceptive in  
20                       stock; and

21                       “(ii) refer the customer or transfer  
22                       the prescription to that pharmacy.

23               “(B) If the customer prefers for the phar-  
24      macy to order the contraceptive or the medica-  
25      tion related to a contraceptive, the pharmacy

1 shall obtain the contraceptive or the medication  
2 related to a contraceptive under the pharmacy's  
3 standard procedure for expedited ordering of  
4 medication and notify the customer when the  
5 contraceptive or the medication related to a  
6 contraceptive arrives.

7 “(3) The pharmacy shall ensure that—

8 “(A) it does not operate an environment in  
9 which customers are intimidated, threatened, or  
10 harassed in the delivery of services relating to  
11 a request for contraception or a medication re-  
12 lated to contraception;

13 “(B) its employees do not interfere with or  
14 obstruct the delivery of services relating to a re-  
15 quest for contraception or a medication related  
16 to contraception;

17 “(C) its employees do not intentionally  
18 misrepresent or deceive customers about the  
19 availability of contraception or a medication re-  
20 lated to contraception or its mechanism of ac-  
21 tion;

22 “(D) its employees do not breach medical  
23 confidentiality with respect to a request for a  
24 contraception or a medication related to contra-



1           ception or threaten to breach such confiden-  
2           tiality; or

3                   “(E) its employees do not refuse to return  
4           a valid, lawful prescription for a contraception  
5           or a medication related to contraception upon  
6           customer request.

7           “(b) CONTRACEPTIVES OR MEDICATION RELATED TO  
8 A CONTRACEPTIVE NOT ORDINARILY STOCKED.—Noth-  
9 ing in subsection (a)(2) shall be construed to require any  
10 pharmacy to comply with such subsection if the pharmacy  
11 does not ordinarily stock contraceptives or medication re-  
12 lated to a contraceptive in the normal course of business.

13           “(c) REFUSALS PURSUANT TO STANDARD PHAR-  
14 MACY PRACTICE.—This section does not prohibit a phar-  
15 macy from refusing to provide a contraceptive or a medi-  
16 cation related to a contraceptive to a customer in accord-  
17 ance with any of the following:

18                   “(1) If it is unlawful to dispense the contracep-  
19           tive or the medication related to a contraceptive to  
20           the customer without a valid, lawful prescription and  
21           no such prescription is presented.

22                   “(2) If the customer is unable to pay for the  
23           contraceptive or the medication related to a contra-  
24           ceptive.

1           “(3) If the employee of the pharmacy refuses to  
2           provide the contraceptive or the medication related  
3           to a contraceptive on the basis of a professional clin-  
4           ical judgment.

5           “(d) RELATION TO OTHER LAWS.—

6           “(1) RULE OF CONSTRUCTION.—Nothing in  
7           this section shall be construed to invalidate or limit  
8           rights, remedies, procedures, or legal standards  
9           under title VII of the Civil Rights Act of 1964.

10           “(2) CERTAIN CLAIMS.—The Religious Free-  
11           dom Restoration Act of 1993 shall not provide a  
12           claim concerning, or a defense to a claim under, a  
13           covered title, or provide a basis for challenging the  
14           application or enforcement of a covered title.

15           “(e) PREEMPTION.—This section does not preempt  
16           any provision of State law or any professional obligation  
17           made applicable by a State board or other entity respon-  
18           sible for licensing or discipline of pharmacies or phar-  
19           macists, to the extent that such State law or professional  
20           obligation provides protections for customers that are  
21           greater than the protections provided by this section.

22           “(f) ENFORCEMENT.—

23           “(1) CIVIL PENALTY.—A pharmacy that vio-  
24           lates a requirement of subsection (a) is liable to the  
25           United States for a civil penalty in an amount not

1 exceeding \$1,000 per day of violation, not to exceed  
2 \$100,000 for all violations adjudicated in a single  
3 proceeding.

4 “(2) PRIVATE CAUSE OF ACTION.—Any person  
5 aggrieved as a result of a violation of a requirement  
6 of subsection (a) may, in any court of competent ju-  
7 risdiction, commence a civil action against the phar-  
8 macy involved to obtain appropriate relief, including  
9 actual and punitive damages, injunctive relief, and a  
10 reasonable attorney’s fee and cost.

11 “(3) LIMITATIONS.—A civil action under para-  
12 graph (1) or (2) may not be commenced against a  
13 pharmacy after the expiration of the 5-year period  
14 beginning on the date on which the pharmacy alleg-  
15 edly engaged in the violation involved.

16 “(g) DEFINITIONS.—In this section:

17 “(1) The term ‘contraception’ or ‘contraceptive’  
18 means any drug or device approved, cleared, or au-  
19 thorized by the Food and Drug Administration to  
20 prevent pregnancy.

21 “(2) The term ‘employee’ means a person hired,  
22 by contract or any other form of an agreement, by  
23 a pharmacy.

24 “(3) The term ‘medication related to contracep-  
25 tion’ or ‘medication related to a contraceptive’

1 means any drug or device approved, cleared, or au-  
2 thORIZED by the Food and Drug Administration that  
3 a medical professional determines necessary to use  
4 before or in conjunction with contraception or a con-  
5 traceptive.

6 “(4) The term ‘pharmacy’ means an entity  
7 that—

8 “(A) is authorized by a State to engage in  
9 the business of selling prescription drugs at re-  
10 tail; and

11 “(B) employs one or more employees.

12 “(5) The term ‘product’ means a drug or device  
13 approved, cleared, or authorized by the Food and  
14 Drug Administration.

15 “(6) The term ‘professional clinical judgment’  
16 means the use of professional knowledge and skills  
17 to form a clinical judgment, in accordance with pre-  
18 vailing medical standards.

19 “(7) The term ‘without delay’, with respect to  
20 a pharmacy providing, providing a referral for, or  
21 ordering contraception or a medication related to  
22 contraception, or transferring the prescription for  
23 contraception or a medication related to contracep-  
24 tion, means within the usual and customary time-  
25 frame at the pharmacy for providing, providing a re-

1        ferral for, or ordering other products, or transferring  
2        the prescription for other products, respectively.

3        “(h) **EFFECTIVE DATE.**—This section shall take ef-  
4        fect 31 days after the date of enactment of this section,  
5        without regard to whether the Secretary has issued any  
6        guidance or final rule regarding this section.”.